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Message Text

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47
ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
---------- 025020
O 291305Z OCT 74
FM AMCONSUL LOURENCO MARQUES
TO AMEMBASSY BLANTYRE IMMEDIATE
INFO SECSTATE WASHDC IMMEDIATE 2995
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY LISBON IMMEDIATE

C O N F I D E N T I A L LOURENCO MARQUES 0961

STADIS//////////////////////////////////

EXDIS

FOR ASST SECY EASUM

E.O. 11652: GDS
TAGS: PFOR, MZ, PO
SUBJ: ASST SECY EASUM'S FORTHCOMING MEETING WITH SAMORA MACHEL

REF: (A) LUSAKA 2218 (B) STATE 235953 (B) DAR ES SALAAM 3559

1. FOLLOWING IS ANALYSIS OF CURRENT SITUATION IN MOZAMBIQUE AND POINTS WHICH YOU MAY WISH TO TALK OVER IN YOUR MEETING WITH MACHEL.

2. GRAVEST AND MOST IMMEDIATE PROBLEM IN MOZAMBIQUE IS SECURITY SITUATION, PARTICULARLY IN LOURENCO MARQUES, SINCE THIS AFFECTS POLITICAL/ECONOMIC STABILITY ENTIRE COUNTRY AND CONTINUED PRESENCE OF VITALLY NEEDED WHITE PERSONNEL. PRESUMABLY PRIME MINISTER CHISSANO WILL GIVE MACHEL HEAVY DOSE OF THIS PROBLEM DURING HIS CURRENT VISIT IN DAR. OTHER MAJOR PREOCCUPATIONS OF FRELIMO-LED TRANSITIONAL GOVERNMENT ARE (A) CONSOLIDATE POLITICAL CONTROL THROUGHOUT COUNTRY BEFORE JUNE 25; (B) RESTORE ECONOMIC LIFE, INCLUDING NOT ONLY FOOD PRODUCTION, BUT ALSO EXPORTS AND FOREIGN EXCHANGE POSITION. HOWEVER, POLITICAL AND ECONOMIC CONSOLIDATION DEPEND IN FIRST INSTANCE ON
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REESTABLISHMENT OF SECURITY AND CONFIDENCE.

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3. MAINTENANCE OF SECURITY IN LOURENCO MARQUES AND OTHER URBAN CENTERS IS HEAVILY DEPENDENT ON CONTINUED WILL AND DISCIPLINE OF PORTUGUESE ARMY WHICH, IN TURN, DEPENDS ON PORTUGUESE GOVERNMENT DETERMINATION, BOTH HERE AND IN LISBON, TO DO WHATEVER IS NECESSARY TO MAINTAIN SECURITY AND NOT TO WITHDRAW TRROPS PRECIPITOUSLY.

4. IN CONTEXT OF SECURITY, AS WELL AS POLITICAL SITUATION, WE HAVE HAD SEVERAL INDICATIONS THAT FRELIMO IS STILL MUCH WORRIED ABOUT OUTSIDE INTERFERENCE IN THEIR INTERNAL AFFAIRS, INCLUDING POSSIBLE CLANDESTINE US INTERFERENCE.

5. MACHEL'S REMARKS TO AMBASSADOR WILKOWSKI REGARDING DEALING ON FOREIGN AID INDEPENDENTLY OF PORTUGAL AND PRIME MINISTER CHISSANO'S PUBLIC STATEMENTS THAT MOZAMBIQUE WOULD LOOK TO PORTUGAL FIRST FOR AID ARE SOMEWHAT CONFLICTING. HIGH COMMIS-SIONER'S ATTITUDE IN TALKS WITH ME EMPHASIZE PORTUGUESE SOVEREIGNTY. IT SEEMS TO ME THAT WE MAY BE FACING A CLASSICAL METROPOLE--INDEPENDENT (TO BE) AFRICAN COUNTRY SYNDROME, SUCH AS THE US HAS EXPERIENCED WITH THE FRENCH IN NUMEROUS EX FRENCH TERRITORIES, AND THAT WE SHOULD AVOID GETTING IN THE CROSS-FIRE AND SHOULD ENCOURAGE PORTUGAL TO BE A PRIMARY SOURCE OF AID. WITH PROPER CARE AND FINESSE, WE CAN SURELY WORK OUT MECHANISMS FOR DISCUSSING US DEVELOPMENT AID SATISFACTORY TO ALL.

6. HAVING IN MIND ABOVE FACTORS, WHICH ARE OF CONCERN TO MACHEL, YOU MAY WISH TO CONSIDER MAKING FOLLOWING POINTS:
(A) USG AT EVERY LEVEL HAS NO INTENTION OR INDEED DESIRE TO INTERFERE IN MOZAMBICAN INTERNAL POLITICS. WE SUPPORT PEACEFUL DECOLONIZATION AND CONCEPT OF ANTI-RACIST SOCIETY; IT IS CLEAR THAT EXODUS OF WHITES FROM MOZAMBIQUE WOULD NOT BE HEALTHY DEVELOPMENT FOR ANYONE. (B) WE WILL NOT THRUST OUR AID (OR OUR ECONOMIC AND SOCIAL CONCEPTS) ON INDEPENDENT MOZAMBIQUE. INDEED WE WILL NOT PROFFER AID WHERE AND WHEN IT IS NOT WANTED. WE WISH TO BE RESPONSIVE NEEDS FOR EXTERNAL AID EXPRESSED BY MOZAMBIQUE GOVERNMENT WHERE THEY COINCIDE WITH OUR CAPABILITY TO PROVIDE SUCH TYPES OF AID. (IN THIS CONTEXT, I CAUTION AGAINST TOO MUCH EMPHASIS ON AID TO EDUCATION, AT EXPENSE OF AID TO AGRICULTURE AND
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HEALTH, SINCE WE MAY FIND THERE ARE VERY NARROW PARAMETERS ON MUTUALLY-ACCEPTABLE EDUCATIONAL PROJECTS.) (C) WE ARE WILLING TO DO WHAT WE CAN TO HELP DEVELOPMENT IN MOZAMBIQUE, BUT DO NOT SEEK TO DISPLACE OR PRE-EMPT ANY OTHER AID DONORS. (D) WE HAVE SCRUPULOUSLY RESPECTED INDEPENDENT AFRICAN COUNTRIES' RIGHT TO NON-ALIGNMENT IN USG FOREIGN POLICY STATEMENTS AND ACTIONS AND HAVE CONTINUED TO REITERATE OUR DESIRE TO AVOID AFRICA BE-COMING SCENE OF BIG POWER RIVALRY. THIS APPLIES EQUALLY TO

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MOZAMBIQUE.
WALKER

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NNN

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SECURITY, POLITICAL SITUATION, DIPLOMATIC DISCUSSIONS, LIBERATION FRONTS
Control Number: n/a
Copy: SINGLE
Draft Date: 29 OCT 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974LOUREN00961
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740307-1018
From: LOURENCO MARQUES
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741010/aaaaaihd.tel
Line Count: 117
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: STADIS
Reference: (A) LUSAKA 2218 (B) STATE 235953 (B)
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 03 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 JUN 2002 by kelleyw0>; APPROVED <12 MAR 2003 by boyleja>
Review Markings:

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US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: ASST SECY EASUM'S FORTHCOMING MEETING WITH SAMORA MACHEL
TAGS: PFOR, MZ, PO, FRELIMO, (MACHEL, SAMORA), (EASUM, DONALD B)
To: BLANTYRE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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